UNIVERSITY OF ABERDEEN

Protection of Vulnerable Groups Policy

1. Policy Statement

The University is committed to providing a safe and protected environment for its staff and students at all times.

We comply fully with the relevant legislation and statutory guidance, to ensure that where relevant, employees and students are members of the Protection of Vulnerable Groups Scheme (PVG Scheme) which was introduced by the Protection of Vulnerable Groups (Scotland) Act 2007 (the 2007 Act).

2. Principles

This policy is guided by the following principles:

- We will carry out checks only where they are necessary and required by law
- Information will be processed and handled sensitively and confidentially; ensuring full compliance of Data Protection Legislation (Appendix D)
- We will ensure adherence to the Code of Practice as issued by Scottish Ministers under Part V of the Police Act 1997
- Having a criminal record will not necessarily prevent employment at the University. This will depend on the nature of the position, together with the circumstances, timescales since the offence(s) was committed, and nature of the offence(s) (Appendix C).

3. Background

The Protection of Vulnerable Groups (Scotland) Act 2007 came into effect on 28th February 2011. It created a membership scheme to replace the previous Disclosure Scotland checking system for individuals who work with children and/or protected adults. The legislation makes it an offence for an organisation to employ a person who is barred from working with children and/or protected adults and for an individual to put themselves forward for regulated work whilst barred.

Within the Act, the following definitions apply:

Children - Individuals who are under the age of 18

Protected Adults - Individuals aged 16 or over who are provided with a registered care service, health service, community care service, or a welfare service

There are two types of regulated work (paid or unpaid):

- Regulated work with Children
- Regulated work with Adults

It is not possible to provide a definitive list of roles, positions, or types of employment that constitute regulated work, however the PVG Act defines regulated work by reference to:
The activities that a person does; the establishments in which a person works; the position that they hold; or the people for whom they have day-to-day supervision or management responsibility

4. How to assess whether work is regulated?

Disclosure Scotland has confirmed that Higher Education Institutions are included within the Protection of Vulnerable Groups legislative framework. However, not all individuals who come into contact with children or Protected Adults through their work are doing regulated work under the terms of the Act. Therefore, only University employees/students who are deemed to be undertaking regulated work as part of their normal duties with children/Protected Adults will require PVG Scheme Membership.

There are five steps to assessing whether an individual is doing regulated work. This involves the consideration of:

- Who they are working with?
- What are their duties?
- Are any of those duties an ‘activity’, under the 2007 Act?*
  
- If so, is the ‘activity’ part of their normal duties?
- If so, are there any ‘incidental’ exceptions which might apply?

Disclosure Scotland has set up a useful assessment tool using these 5 steps which guides you in detail through each step.

Under the 2007 Act the University is not a specified establishment and therefore it is not required to carry out checks on all of its employees. In most cases the ‘incidental’ exception (step 5) will apply as on average the University admits only a small proportion of students under 18 years of age each year, and the proportion of students deemed to be ‘protected adults’ will mean that staff contact with these individuals will in the main be ‘incidental’ to the main employment duties.

Examples of the types of role where it may be appropriate for the post-holder to have PVG Scheme membership are attached as Appendix A. Disclosure Scotland has provided guidance to the Higher Education sector on the types of roles within Universities that will be covered by the Act and the Human Resources Advisers/Recruitment Team will work with the relevant Schools/Sections to identify any posts that will require Scheme membership in addition to those which are listed. This will be particularly important for any new roles within the University.

* A list of the ‘activities’ under the 2007 Act are attached as Appendix B

5. The PVG Scheme

Individuals who work on a regular basis with children and/or Protected Adults will join the PVG Scheme and from then on, their membership records will be automatically updated and their employer(s) notified if new information is received e.g. if they become under consideration for being included on the list of individuals who are barred from working with regulated groups.

There are 2 types of check available:
PVG Scheme Record:

A PVG Scheme Record check can be requested by an employer who is employing an individual to do regulated work when the individual is joining the PVG Scheme for the first time. The Scheme Record certificate is not specific to one post and is also portable between employers.

The Scheme Record certificate is a document containing impartial and confidential information held by the police and government departments which can be used by employers to make safer recruitment decisions (‘vetting information’). It also includes:

- Confirmation that the individual is not barred from (or is under consideration for being barred from) regulated work with children and/or Protected Adults, as appropriate
- Spent and unspent convictions held on central records
- Certain non-conviction information which a Chief Constable may choose to disclose should s/he deem it to be relevant to the position sought

PVG Scheme Record Update:

A PVG Scheme Record Update can be requested by an employer who is recruiting an existing PVG Scheme member for the first time. The purpose of the Update is to enable employers to check that a potential employee is a PVG Scheme member and is not barred from working with vulnerable groups. This certificate will highlight the existence (but not full details) of any previous vetting information or new information which has become available since the individual joined the Scheme.

The cost of applying to join the PVG Scheme for the first time is £59, and a PVG Scheme Record Update application costs £18. If a PVG Scheme Record Update indicates that there has been a change to ‘vetting information’ and a further Scheme Record is required then the cost of this will be £41 if applied for within 30 days of the Scheme Record Update being issued. The University will meet the cost of joining the Scheme for existing and new members of staff.

6. Recruitment

The further particulars for posts which require the post-holder to undertake duties which fall within the scope of the Act will state that any offer of appointment will be conditional on confirmation of a satisfactory PVG Scheme record check. The offer of appointment will be made subject to such confirmation being received.

The University will require all new employees, or those who are transferring within the University to a new role which involves undertaking duties which fall within the scope of the Act, to undertake a satisfactory PVG Scheme Record check as follows:

Individuals who are already Scheme members

In some cases, individuals may already be members of the PVG Scheme if it has been required of them by another employer or for voluntary work which they undertake. In such circumstances, a PVG Scheme Record Update will be requested in the first
instance if the workforce membership matches e.g. they are a member of the children’s workforce, and the work at the University will also be with children.

If the Update highlights that vetting information exists, the individual will be asked to provide a copy of their full Scheme Record. Additionally if the Update indicates that new ‘vetting’ information has been added since the individual’s most recent full Scheme Record was produced, a further full PVG Scheme Record check will be requested.

A full PVG Scheme Record will also be required when the workforce membership type differs e.g. they are a member of the children’s workforce, and the work at the University will be with Protected Adults.

**Individuals who are not already Scheme members**

The University will require them to join and will provide assistance to the individual during the application process.

7. **Obtaining PVG Scheme Membership**

Only Registered Bodies can access Scheme Records and Scheme Record Updates. The University holds Registered Body status. The University is permitted one designated Lead Signatory, and a number of Counter-signatories within Human Resources and College areas who will initiate and complete the process of obtaining the Scheme membership confirmation.

When the successful candidate for the post has been identified, the oral and written offer of employment will be made subject to receipt of a satisfactory PVG Scheme Record check. The formal offer will include the appropriate PVG Scheme application form and guidance on completion.

The completed PVG Scheme application form and associated documentation will be returned to the Counter-signatory, who will verify the identity, check the details, countersign the form and forward it to Disclosure Scotland.

Disclosure Scotland will then carry out the necessary checks and return the PVG Scheme Record check to the Human Resources Office. A copy of the certificate will also be sent to the individual concerned.

8. **Commencing Employment**

At the conclusion of retrospective PVG checking in October 2015, it is the intention for Scottish Ministers to make it an offence for organisations to place an individual in regulated work, irrespective of whether Disclosure Scotland have notified the University or not.

In light of these proposed changes and to ensure that the University is not risking creating an offence, no individual will be able to undertake any form of regulated work (whether supervised or not) for the University until the appropriate PVG check has been undertaken and either a full Scheme Record Check or Scheme Record Update have been received by the Human Resources department.
This may mean a delay in the commencement of employment for those staff employed to undertake regulated work, and it will be the responsibility of the Human Resources Advisers/Recruitment Team to ensure that any affected individuals are kept fully informed about any potential delays.

9. Temporary Services Staff

Heads of School who employ Temporary Services staff are responsible for ensuring that appropriate PVG Scheme checks have been undertaken where required for all those who are employed on this basis prior to them taking up the position. Similar arrangements should also be made for self-employed individuals who are paid out-with this route on the submission of invoices.

Again in light of the changes detailed in section 8, no individual will be able to undertake any form of regulated work (whether supervised or not) for the University until the appropriate PVG check has been undertaken and either a full Scheme Record Check or Scheme Record Update has been received by the Human Resources department.

10. Existing Staff

The PVG Scheme applied initially only to new members of staff or existing members of staff who transferred into roles which involved them undertaking regulated work with children and/or Protected Adults. However, all University staff that undertake duties which fall under the scope of the Act are now required to complete a retrospective PVG Scheme Record check prior to 31st October 2015. The costs of this will be covered by the University.

11. Changes to Individual Circumstances

The University is required to notify Disclosure Scotland when any member of staff who has been employed in regulated work leaves the University e.g. as the result of resignation, retirement etc. or if they move into a new role within the University which means that they are no longer undertaking regulated work. It is the responsibility of the Human Resources department to ensure that this notification is sent (if applicable) as part of the standard leavers process.

12. Referrals to Disclosure Scotland

The PVG Act aims to provide a robust system by which unsuitable people are prevented from undertaking regulated work with children or Protected Adults and by which people who become unsuitable are identified. The process of providing such information to Disclosure Scotland is called “making a referral”. The PVG Act places a legal duty upon the University to make a referral in the following circumstances:

- Where an individual doing regulated work has done something to harm a child or protected adult and;
- Where the impact is so serious that the University has (or would) permanently remove the individual from regulated work.
If, as a result of any of the referral grounds being met, the University dismisses an individual who was doing regulated work or transfers them to other duties that do not involve that type of regulated work, a referral to Disclosure Scotland will be made on behalf of the University by the University Secretary. It is an offence for the University not to make a referral within 3 months of the criteria for referral being met.

Further information on the referrals process can be accessed here.

13. Exploring the Relevance of Disclosure Information

The Human Resources Adviser will make an initial assessment of the content of the PVG Scheme Record or PVG Scheme Record Update. Where no evidence of convictions or any other related information is provided, the individual will receive a letter confirming his/her appointment.

If the certificate confirms that the individual is barred from working with children and/or Protected Adults, the offer of employment will be withdrawn.

If the certificate confirms that the individual holds a conviction or any other related information, the Human Resources Adviser will make an initial assessment of whether the information provided has any potential relevance to the post offered. In such circumstances each case will be given individual consideration and further exploration may be required to determine whether or not the applicant can still be appointed to the position. The Human Resources Adviser will discuss the certificate with the applicant, the convener of the Selection committee and Director of Human Resources. The aim will be to achieve a structured, open and honest discussion between all parties.

The suitability for employment of a person with a criminal record or who has other relevant information revealed in their check will vary. It will depend upon the nature of the job and the details and circumstances of any conviction or relevant information. The discussion should cover these matters, in order that the applicant’s criminal record or other relevant information and circumstances can be assessed in relation to the tasks he or she will be required to perform, and the circumstances in which the work is to be carried out. It should be remembered that no two offences are exactly alike and should not be treated so.

The following factors are likely to be relevant in considering the certificate:

- The nature of the conviction or relevant information and its relevance to the safety of other employees, students, the public etc.
- The seriousness of any offence revealed
- The length of time since this occurred - is it many years since the conviction took place or is it recent?
- The number of convictions – do the convictions show a pattern of criminal behaviour or offending?
- Any relevant information offered by the applicant about the circumstances
- The degree of remorse, or otherwise expressed by the applicant and their motivation to change
- Are the applicant’s references satisfactory?
Having considered all these matters carefully and thoroughly, a decision can then be taken as to whether the individual should be appointed and thereafter will be formally informed of the decision in writing.

Further information on the University’s policy on the recruitment of ex-offenders is attached as Appendix C.

14. Right of Appeal - Offer of Employment Withdrawn

In circumstances where an offer of employment is withdrawn as a result of information contained within a PVG Scheme Record certificate being received, the individual concerned will have the right of appeal against this decision.

The intention to appeal should be lodged, in writing, with the Director of Human Resources within 10 working days of receiving the decision.

The appeal hearing will be convened by a Vice Principal, who will sit with the Director of Human Resources (or an alternative senior manager within the University not previously involved in the selection process) together with a Lay Member of the University Court, normally within 20 working days of the written appeal being received. None of the Appeals Committee members will have been involved in the selection process.

The appeal will be heard in line with the Procedure for Hearing an Appeal in the University.

15. Data Protection and Confidentiality

Disclosure Scotland is committed to compliance with the Data Protection Act and any information submitted will be protected. The University of Aberdeen complies fully with the Disclosure Scotland Code of Practice on the secure handling, use, storage and retention of Scheme membership information.

Further details on the secure handling, use, storage, retention and destruction of disclosure information are attached as Appendix D.
Regulated Positions

Not all individuals who come into contact with children or Protected Adults through their work are doing regulated work under the terms of the Act. Therefore, only University employees/ students who are deemed to be undertaking regulated work with children/ Protected Adults will require PVG Scheme Membership.

Individuals who are employed to conduct activities for all students are not deemed to be in a Regulated Position in relation to work with children.

In relation to working with Protected Adults, posts which require individuals to provide a “welfare service” i.e. a service which provides support, assistance, advice or counseling to individuals with particular needs, will be considered as being a Regulated Position.

The service must be a service that:

- Is provided in the course of work to one or more persons aged 16 or over
- Is delivered on behalf of the University
- Requires training to be undertaken by the person delivering the service
- Has a frequency and formality attached to the service
- Is personalised to an individual adults needs OR requires a contract to be signed between the service provider and the recipient of the service prior to the service being carried out.

It should be noted that an individual is only a Protected Adult at the time they receive the service.

Broadly speaking the following posts constitute regulated work and the individuals performing them will need to be PVG Scheme members:

Work with Children

- Staff who may be involved in events organised for children or school visits
- Sports Attendants involved in delivering activities provided for children
- All staff who are required to work in schools where that work provides an opportunity for unsupervised contact with children as part of the normal duties of the role.
- Rocking Horse Nursery manager
- Academic staff who have responsibility for the provision of advice and guidance primarily to first year undergraduate students
- Students undertaking work for their course that involves undertaking an ‘activity’ under the PVG Act (listed in Appendix B) with children

Work with Protected Adults

- Counsellors within the Counselling Service (if providing a welfare service)
- Chaplaincy staff (if providing welfare service)
- Non-Medical Personal Assistants (if providing welfare service)
• Disability Advisors (if providing welfare service)
• Students undertaking work for their course that involves undertaking an ‘activity’ under the PVG Act (listed in Appendix B) with protected adults

**Work with Children and Protected Adults**

• Clinical Academic staff who undertake clinical duties
• Research Nurses with unsupervised one-to-one contact with Children and/or Protected Adults and/or who undertake clinical duties
• Students undertaking work for their course that involves undertaking an ‘activity’ under the PVG Act (listed in Appendix B) with children and protected adults

This is not an exhaustive list and it is important that Heads of Schools/Sections, in conjunction with the Human Resources Advisers/Recruitment Team regularly review and re-visit the content of posts to see if they involve regulated work. It is mandatory that all new posts are assessed prior to the start of any recruitment process.

Requiring an employee to be a PVG Scheme member is sensitive in nature and can be open to challenge. It is therefore imperative that all decisions are justifiable, and that it is clear from the job description what the expected duties are, the likely frequency which they occur, and if they constitute ‘regulated work’ under the 2007 Act.

It is an offence to require an individual to apply for PVG Scheme membership when they are not carrying out ‘regulated work’ under the 2007 Act.
Activities under the 2007 Act

Protected Adults:

- Caring for protected adults
- Teaching, instructing, training or supervising protected adults.
- Being in sole charge of protected adults.
- Providing assistance, advice or guidance to a protected adult or particular protected adults which relates to physical or emotional wellbeing, education or training.
- Inspecting adult care services (including inspecting any premises used for the purposes of providing such services).

Children

- Caring for children
- Teaching, instructing, training or supervising children.
- Being in sole charge of children.
- Unsupervised contact with children under arrangements made by a responsible person.
- Providing advice or guidance to a child or to particular children which relates to physical or emotional well-being, education or training.
- Moderating a public electronic interactive communication service which is intended for use wholly or mainly by children.
- Providing, or working for an organisation which provides, a care home service which is provided exclusively or mainly for children.
- Providing, or working for an organisation which provides, an independent health care service which is provided exclusively or mainly for children.
- Work on any part of day care premises at times when children are being looked after in that part.
- Being a host parent.
THE RECRUITMENT OF EX-OFFENDERS


We comply with the Code, the 1997 and 2007 Acts regarding the treatment of individuals who are subject to Disclosure Scotland checks. We undertake not to discriminate unfairly against the subject of a disclosure on the basis of conviction or other information revealed.

Having a criminal record will not necessarily prevent an individual from working at the University of Aberdeen. This will depend on the nature of the position and the circumstances and background of the offence(s).

We are committed to equality of opportunity, and to following practices which are free from unfair and unlawful discrimination. We ensure that no applicant or member of staff is subject to less favourable treatment on the grounds of offending background. We welcome applications from a wide range of candidates, including those with criminal records and the selection of candidates for interview will be based on skills, qualifications and experience.

We will only use a Disclosure Scotland check where this is considered proportionate and relevant to the particular position or type of regulated work. This will be based on a thorough assessment of the position or work, and in consideration with the relevant legislation.

Where a disclosure application or request is deemed necessary, individuals will be made aware that the position or work will be subject to a Disclosure Scotland check and that the nature of the position or work entitles us to ask about spent and unspent convictions.

For the majority of posts, the University will only consider ‘unspent’ convictions as defined in the Rehabilitation of Offenders Act 1974. However where the post involves contact with children or Protected Adults, the University is entitled to consider the applicant’s entire criminal record including unspent convictions and other relevant information obtained through the PVG Record Scheme check.

Where an applicant fails to reveal information that is directly relevant to the position sought, this may lead to withdrawal of an offer of employment. Action may also be taken under the appropriate procedures against an existing member of staff, where it is discovered that s/he has failed to reveal information directly relevant to the position held.
POLICY ON THE SECURE HANDLING, USE, STORAGE, RETENTION AND DESTRUCTION OF DISCLOSURE INFORMATION

Introduction


General Principles

2. We comply with the Code and the 1997 and 2007 Acts regarding the handling, holding, storage, destruction and retention of disclosure information provided by Disclosure Scotland. We comply with the Data Protection Act 1998 (“the 1998 Act”). We will provide a copy of this policy to anyone who requests to see it.

Usage

3. We will use disclosure information only for the purpose for which it was requested and provided. Disclosure information will not be used or disclosed in a manner incompatible with that purpose. We will not share disclosure information with a third party unless the subject has given their written consent and has been made aware of the purpose of the sharing.

Handling

4. We recognise that, under section 1241 of the 1997 Act and sections 66 and 67 of the 2007 Act, it is a criminal offence to disclose disclosure information to any unauthorised person. Disclosure information is only shared with those authorised to see it in the course of their duties. We will not disclose information provided under subsection 113B (5)2 of the 1997 Act, namely information which is not included in the certificate, to the subject.

Access and Storage

5. We do not keep disclosure information on an individual's personnel file. It is kept securely, in lockable, non-portable storage containers. Access to storage units is strictly controlled and is limited to authorised named individuals, who are entitled to see such information in the course of their duties.

Retention

6. To comply with the 1998 Act, we do not keep disclosure information for longer than necessary. For the 1997 Act, this will be the date the relevant decision has been taken, allowing for the resolution of any disputes or complaints. For the 2007 Act, this will be the date an individual ceases to do regulated work for this organisation. We will not retain any paper or electronic image of the disclosure information. We will, however, record the date of issue, the individual’s name, the disclosure type and the
purpose for which it was requested, the unique reference number of the disclosure and details of our decision. The same conditions relating to secure storage and access apply irrespective of the period of retention.

Disposal

7. We will ensure that disclosure information is destroyed in a secure manner i.e. by shredding, pulping or burning. We will ensure that disclosure information which is awaiting destruction will not be kept in any insecure receptacle (e.g. a waste bin or unlocked desk/cabinet).

Umbrella Bodies

8. Before acting as an Umbrella Body (a body which countersigns applications for Standard or Enhanced Disclosures or makes declarations in relation to PVG disclosure requests on behalf of other organisations) we will take the following steps. We will ensure that the organisation on whose behalf we are acting complies with the Code and the 1997 and 2007 Acts. We will take all reasonable steps to satisfy ourselves that they will handle, use, store, retain and dispose of disclosure information in full accordance with this policy. We will also ensure that anybody or individual for whom applications or requests are countersigned, has such a written policy. If necessary, we will provide a model policy for that body or individual to use or adapt for this purpose.

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1 The Serious Organised Crime and Police Act 2005 ("the 2005 Act") schedule 14, paragraph 12 amended sections 124

Considering the Relevance of Information Provided in a PVG Scheme Record

Offer of employment subject to PVG

HRA receives certificates

Certificate confirms information already provided

Confirm appointment

Applicant confirms information is correct but discrepancies not serious or applicant is able to provide reassurance

Confirm appointment

Applicant confirms information is correct but record is too serious and/or applicant is not able to provide reassurance

Withdraw offer of employment

The information, which is of a serious nature, is confirmed as correct and the applicant is unable to provide reassurance

Withdraw offer of employment

Certificate reveals new information about a criminal record

Discuss with applicant

Applicant disputes the information on the certificate

Place appointment on hold to allow information to be rechecked

The information is incorrect; the applicant had given correct information

Confirm appointment